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By fax to 01031.70.360.0944
(5 pages in all)

4 June 1993

Dear Sergei,

Thank you for your fax yesterday, with its news that you will indeed be able to see Peter Herby and me next week.

What we would like to do is to visit you on Friday 11 June, possibly in the morning if that were convenient for you. It would be nice to see Ian, too, though I have not yet told him of my plan to be in The Hague. Peter and I would travel over on the thursday, he probably from Paris and me from Brighton, putting up somewhere in the Hague on thursday night; so we could be at your office virtually any time you wanted on the friday. Maybe you could fax me a note to say what time we should best come?

I said I would send you a paper beforehand about what we have in mind. Attached is a rough outline which Matthew Meselson and I feel might serve as a basis for discussion. As you will see, it is very crude and has lots of gaps. Essentially, it is a preliminary draft for a funding proposal to grant-giving foundations.

I look forward very much to seeing you again next week. All the best,

Yours sincerely,

J P Perry Robinson
Senior Fellow

Attachment

fc M Meselson and P Herby

DRAFT, 4 June 1993

Proposal for an Information Program on Implementation of the Chemical Weapons Convention

Background

A major task facing the Provisional Technical Secretariat (PTS) of the Organization for the Prohibition of Chemical Weapons (OPCW) and the National Authorities established under the Chemical Weapons Convention (CWC) is to ensure that, upon entry into force, states parties and their relevant ministries, industries and other entities are fully prepared to fulfil their obligations under the Convention. If significant numbers of states parties are unable to discharge their responsibilities when the treaty enters into force, the chemical disarmament regime could easily falter. Entry into force is expected during or soon after January 1995.

A key element in ensuring effective implementation will be a clear understanding on the part of ministries, national CWC authorities and chemicals industries of their general obligations under the Convention and of the specific requirements elaborated during 1993-94 by the Preparatory Commission for the OPCW. These obligations will include extensive reporting of industrial chemical production data, reporting of past or existing chemical weapons programmes, the preparation and passage of domestic legislation to bring the CWC into force, and the development of procedures to carry out routine and challenge inspections on national territory.

While a number of national programmes exist or are planned for the training of inspectors for the OPCW, much less attention has been given to the education of national bureaucracies and industries about their CWC rights and obligations. This is especially notable as regards the many developing states which did not play an active role in the Geneva CWC negotiations and are unable to participate actively in the work of the PrepCom or, in particular, in the work of its Experts' Groups. The difficulty of such states in anticipating their obligations is increased by the fact that many of the detailed legal and operational guidelines and reporting requirements will only be available from the PrepCom in 1994. A well prepared and clearly focused information program during 1994 will be a prerequisite for effective implementation of the CWC in 1995.

Proposal

The proposal here is for a co-operative information programme on implementation of the CWC to be carried out jointly by the Harvard Sussex Program on CBW Armament and Arms Limitation and the Provisional Technical Secretariat of the OPCW. The Harvard Sussex Program (HSP) would bring to the project the best available expertise from those academic and industry circles which for so many years were active in promoting the Geneva CW negotiations. HSP would also provide significant resources and help to ensure that an

ambitious information programme were carried out in a cost-effective manner. Further, HSP could, through dissemination of programme information and other means, extend the reach of the programme into countries that are still considering whether to sign the CWC or to remain outside it. The involvement of the PTS as a full partner in the project would ensure that the information provided is fully up-to-date, accurately reflects the emerging implementation requirements being produced by the PrepCom and is effectively co-ordinated with work within the Secretariat and PrepCom. Both parties will need to agree on issues of content and participation in the activities undertaken.

The programme would consist of the following elements:

- 1 Development and production of information materials on implementation issues [booklets, audio-visual materials, etc.... to be expanded]
- 2 Planning, co-ordination and running of 5 regional seminars on CWC obligations for officials from national ministries with CWC implementation responsibilities, 'national authorities' designated under the CWC, and from relevant chemical industries.

Each of these seminars would last 2-3 days and include the following components:

- * The history and significance of the CWC
- * Rights and responsibilities of states parties under the CWC
- * Reporting requirements for (a) industrial activities and (b) chemical weapon programs
- * The planning and management of inspections, both routine and challenge
- * Models for designated 'national authorities'
- * CWC implementation legislation
- * A guide to the OPCW

Seminar presentations would be standardised to ensure that the same information is presented on each occasion. Presenters would be recruited from among PTS staff, national experts, academic specialists on the CWC and industry experts on CWC implementation. Various components of the seminar could be expanded in response to the needs of particular regions and of the participants. Seminar locations would be selected in response to needs identified by the OPCW and to invitations from signatory states to host the event.

This programme will make use, where appropriate, of materials and presentations on the CWC and implementation issues already prepared by national governments, particularly the training programs of CWC signatory states. It will also draw on Australian experience with Asia-Pacific regional CW seminars and on the experience of the Quaker United Nations Office with Middle East CWC conferences. HSP, whose raison d'être lies in its efforts to promote international understanding of CBW issues, also has practical experience to draw upon.

Funding

The projected initial funding period for the program is September 1993 through February 1995. This includes (1) a planning period in autumn 1993, (2) an operational phase throughout 1994, and (3) a provisional wrap-up and reporting phase in early 1995. The lifetime of the project would thus roughly coincide with the PrepCom's currently projected operations prior to entry-into-force of the CWC.

Upon completion of a programme proposal and budget drawn up jointly with the PTS, the Harvard Sussex Program will seek funding from major foundations for the programme. A target date for finalising funding applications is 5 July 1993 in anticipation of funding decisions in late summer and early autumn.

Staffing

The programme will be managed jointly by the HSP and the External Relations Division of the PTS. The PTS will provide one staff person to co-ordinate the publications and the seminars. HSP will devote ?? percent of the staff time of one of its directors to work on the programme plus such other staff time as may be necessary, and will seek funding for an intern/administrative assistant for the programme, to be located in PTS offices in The Hague.

Budget

A program budget is to be developed jointly by HSP and the PTS. It is anticipated that funds raised by HSP would provide roughly 1/3 of the staffing costs and 2/3 of the operational costs of the program. PTS participation would involve roughly 2/3 of the staffing costs and 1/3 of the operational costs.

Preliminary estimates are as follows (all figures in US \$):

	<u>HSP</u>	<u>PTS</u>	<u>Total</u>
1. Information resources	75,000	25,000	100,000
- preparation and production costs			
- (distribution costs met by PTS?)			
2. Regional seminars			
- airfares for non-regional participants			
- accommodation and facility costs			
- travel subsidies to regional partic.			
5 seminars at \$60,000@.....	250,000	50,000	300,000
3. Harvard Sussex Program staff costs			
- director's participation ???			
- additional staff ???			
- intern/admin asst in NL 35,000			
subtotal	????		
4. PTS staff costs			
Totals	????	???	????
TOTAL sought from grant sources	????		