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(5 pages in all)

20 May 1993

Dear Matt,

Hope you got back OK and not too exhausted. For me it was a great week.

Here is a draft, not of the Pugwash workshop report, but of a scheme Peter Herby and I have been cooking up, stimulated by your and my conversation with him and what Batsanov and Mashhadi said at the workshop. Peter would be the "additional staff" person under budget item 3 on page 4.

What do you think? It could all fit in rather well, it seems to me, with our various other HSP and Pugwash plans. If we do proceed along such lines, we would really need to get started right away, initially by soliciting informal comments from the PTS on the draft (which may need some revision before doing so) and then approaching the foundations.

To that end, you and/or I might send the draft to Batsanov with a covering letter (a) asking for PTS views, (b) saying that Herby would be available to work with us on the project from the coming autumn, and (c) saying that one of us plus Herby would be happy to travel to The Hague to talk with PTS folk about it all. (Peter has his children coming over on 12th June, so, if (c) were taken up, the visit to the PTS would best be on 10 or 11 June: I would be free then if I give up the Stockholm annual Pugwash conference, which I shall probably have to anyway, given the CWCB 20 schedule.)

Perhaps you and I could have a telephone conversation about all this sometime between now and, say, monday? I'll give you a ring.

As ever,

A handwritten signature in cursive script, appearing to read "J P Perry Robinson".

J P Perry Robinson

MAY 20 1993

enc Proposal, draft 2.

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Proposal for an Information Program
on
Implementation of the Chemical Weapons Convention

Background

A major task of the Provisional Technical Secretariat (PTS) of the Organization for the Prohibition of Chemical Weapons (OPCW) and National Authorities established under the Chemical Weapons Convention (CWC) is to ensure that, upon entry into force, state parties and their relevant ministries, industries and other entities are fully prepared to fulfill their obligations under the Convention. If significant numbers of states parties are unable to discharge their responsibilities when the treaty enters into force the chemical disarmament regime could easily falter. Entry into force is expected during or soon after January 1995.

A key element in ensuring effective implementation will be a clear understanding on the part of ministries, national CWC authorities and chemicals industries of their general obligations under the Convention and of the specific requirements elaborated during 1993-94 by the Preparatory Commission for the OPCW. These obligations will include extensive reporting of industrial chemical production data, reporting of past or existing chemical weapons programs, the preparation and passage of domestic legislation to bring the CWC into force and the development of procedures to carry out routine and challenge inspections on national territory.

While a number of national programs exist or are planned for the training of inspectors for the OPCW much less attention has been given to the education of national bureaucracies and industries about their CWC rights and obligations. This is especially notable as regards the many developing states which did not play an active role in the Geneva CWC negotiations and are unable to participate actively in the work of the PrepCom or, in particular, in the work of its experts' groups. The difficulty of such states in anticipating their obligations is increased by the fact that many of the detailed legal and operational guidelines and reporting requirements will only be available from the PrepCom in 1994. A well prepared and clearly focused information program during 1994 will be a prerequisite for effective implementation of the CWC in 1995.

Proposal

The current proposal is for a cooperative information program on implementation of the CWC to be carried out jointly by the Harvard Sussex Program on CBW Armament and Arms Limitation and the Provisional Technical Secretariat of the OPCW. The Harvard Sussex Program (HSP) would bring to the project the best available expertise from the academic and industry circles which for many years were active supporters of the Geneva CW negotiations. It would also provide significant resources and help to ensure that an ambitious information program is carried out in a cost effective manner. Further, the HSP could, through

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dissemination of program information and other means, extend the reach of the program into countries that are still considering whether to sign the CWC. The Provisional Technical Secretariat's involvement as a full partner in the project would ensure that the information provided is fully up-to-date, accurately reflects the emerging implementation requirements being produced by the PrepCom, and is effectively coordinated with work within the Secretariat and PrepCom. Both parties will need to agree on issues of content and participation in the activities undertaken.

The program would consist of the following elements:

1. Development and Production of information materials on implementation issues.

(booklets, audio-visual materials etc. ...to be expanded)

2. Planning, coordination and running of 5 regional seminars on CWC obligations for officials from national ministries with CWC implementation responsibilities, 'national authorities' designated under the CWC and from relevant chemical industries.

Each of these seminars would last 2-3 days and include the following components:

- * The history and significance of the CWC
- * Rights and responsibilities of states parties under the CWC
- * Reporting requirements for - industrial activities
- chemical weapon programs
- * The planning and management of inspections - routine
- challenge
- * Models for designated 'national authorities'
- * CWC implementation legislation
- * A guide to the OPCW (other items?)

Seminar presentations would be standardized to ensure that the same information is presented on each occasion. Presenters would be recruited from among PTS staff, national experts, academic specialists on the CWC and industry experts on CWC implementation. Various components of the seminar could be expanded in response to the needs of particular regions and of the participants. Seminar locations would be selected in response to needs identified by the OPCW and invitations from signatory states to host the event.

This program will make use, where appropriate, of materials and presentations on the CWC and implementation issues already prepared by national governments,

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particularly the training programs of CWC signatory states. It will also draw on Australian experience with Asia-Pacific regional CW seminars and on the experience of the Quaker United Nations Office with Middle East CWC conferences.

Funding

The projected funding period for the program is September 1993 through February 1995. This includes (1) a planning period in autumn 1993, (2) an operational phase throughout 1994 and (3) a wrap-up and reporting phase in early 1995. The life time of the project roughly coincides with the PrepCom's operations prior to entry-into-force of the CWC.

Upon completion of a joint program proposal and budget with the PTS, the Harvard Sussex Program will seek funding from major foundations for the program. A target date for finalizing funding applications is 5 July 1993 in anticipation of funding decisions in late summer and early autumn.

Staffing

The program will be managed jointly by the Harvard Sussex Program and the External Relations Division??? of the PTS. The PTS will provide one full time staff person to coordinate the publications and seminars involved. The Harvard-Sussex program will devote ??% of the staff time of one of its directors to work on the program and will seek funding for an intern/administrative assistant for the program, to be located in PTS offices in the Hague.